

Enhancing Regenerative Medicine

This Act is designed to actively foster research and therapies in the life sciences and regenerative medicine by permitting research and clinical applications involving the derivation and use of human embryonic stem cells, including research and clinical applications involving somatic cell nuclear transfer, placental and umbilical cord cells and human adult stem cells and other mechanisms to create embryonic stem cells which are consistent with the Act.

This Act permits research and clinical applications involving the derivation and use of human embryonic stem cells, including somatic cell nuclear transfer, human adult stem cells from any source, umbilical cord cells, parthenotes and placental cells. Research involving the derivation of human embryonic stem cells through the use of human genetic material, including somatic cell nuclear transfer, parthenogenesis and other asexual means as permitted shall only be conducted upon the written approval of a duly authorized institutional review board. The written approval of the institutional review board shall include a detailed description of the research, experimentation or study to be conducted and a detailed description of the research or a copy of the protocol, all of which shall be maintained as a permanent record by the board or by the hospital or institution for which the board acts.

This Act prohibits human reproductive cloning.

Submitted as:

Massachusetts

Chapter 27 of the Acts of 2005

Status: Enacted into law in 2005.

Suggested State Legislation

(Title, enacting clause, etc.)

1 Section 1. [*Short Title*.] This Act may be cited as “An Act to Enhance Regenerative
2 Medicine in the State.”

3
4 Section 2. [*Legislative Findings*.] The [legislature] finds and declares:

5 (a) human embryonic stem cell research and other research in the life sciences and
6 regenerative medicine present a significant chance of yielding fundamental biological knowledge
7 from which may emanate therapies to relieve, on a large scale, human suffering from disease and
8 injury;

9 (b) the extraordinary biomedical scientists working within institutions of higher
10 education, research institutes, hospitals, biotechnology companies and pharmaceutical companies
11 can contribute significantly to the welfare of mankind by performing outstanding research in
12 these fields; and

13 (c) it shall be the policy of this state to actively foster research and therapies in the life
14 sciences and regenerative medicine by permitting research and clinical applications involving the
15 derivation and use of human embryonic stem cells, including research and clinical applications
16 involving somatic cell nuclear transfer, placental and umbilical cord cells and human adult stem
17 cells and other mechanisms to create embryonic stem cells which are consistent with this
18 chapter. It shall further be the policy of this state to prohibit human reproductive cloning.
19

20 Section 3. [*Definitions.*] As used in this Act, the following words shall have the following
21 meanings:

22 "Asexual," not initiated by the union of an oocyte and a sperm.

23 "Commissioner," the [commissioner of public health].

24 "Council," the [biomedical research advisory council].

25 "Department," the [department of public health].

26 "Donated to research," when, in the absence of valuable consideration and after
27 fulfillment of the requirements of informed consent, the person from whose cells the pre-
28 implantation embryo has originated or will originate gives the pre-implantation embryo or cells
29 to another person; provided, however, that the recipient shall use the extant or resultant pre-
30 implantation embryo in biomedical research and shall not transfer the pre-implantation embryo
31 to a uterus or uterine-like environment or nurture the pre-implantation embryo beyond [14 days
32 of development].

33 "Embryo," an organism of the species homo-sapiens whether formed by fertilization,
34 somatic cell nuclear transfer, parthenogenesis or other means.

35 "Employee," an individual who performs services for and under the control and direction
36 of an employer for wages or other remuneration.

37 "Fertilization," the process whereby the male and female gametes unite to form an
38 embryo.

39 "Gametes," a sperm or oocyte.

40 "Human adult stem cell," an undifferentiated cell found in a differentiated tissue that can
41 renew itself and differentiate to yield specialized cell types.

42 "Human reproductive cloning," the asexual genetic replication of a human being by
43 transferring a preimplantation embryo that has been created by somatic cell nuclear transfer,
44 parthenogenesis or by other asexual means into a uterus or uterine-like environment with the
45 purpose of creating a human fetus or a human child.

46 "Informed consent," the written consent for the donation of gametes or embryos used for
47 research conducted pursuant to this Act which complies with the requirements of a duly
48 appointed institutional review board, acting in accordance with 45 C.F.R. 46.116 and 45 C.F.R.
49 46.117, as may be amended from time to time. The written consent shall be in a language
50 understandable to the donor or patient and shall include all reasonably foreseeable risks,
51 discomforts or benefits of the procedure to the donor or patient.

52 "Institution," a corporation, association, partnership, nonprofit organization or other legal
53 entity which conducts research authorized by this Act.

54 "Institutional Review Board," a board that has a minimum of [5 members] who meet
55 regularly to review research applying the standards of 45 CFR Part 46 or 21 CFR Parts 50 and
56 56, as may be amended from time to time.

57 "In vitro," in an artificial environment, referring to a process or reaction occurring
58 therein, as in a test tube or culture medium.

59 "In vitro fertilization," an assisted reproduction technique in which fertilization is
60 accomplished outside of the human body.

61 "Manager," an individual to whom an institution conducting research pursuant to this Act
62 has given the authority to direct and control the work performance of the affected employee and
63 who has authority to take corrective action regarding a violation of a law, rule, regulation,
64 activity or policy.

65 "Parthenogenesis," the development of an egg without fertilization.

66 "Parthenote," the product of egg development without fertilization.

67 "Person," a natural person, corporation, association, partnership or other legal entity.

68 "Placental cells," cells obtained from the placenta.

69 “Pre-implantation embryo,” an embryo formed and maintained outside of the human
70 body whether by in vitro fertilization, somatic cell nuclear transfer, parthenogenesis or other
71 asexual means, which has not experienced more than [14 days of development]; provided,
72 however, that such length of time shall not include any interval in which such development has
73 been suspended, such as through freezing.

74 “Public body,” (a) the United States Congress, a state legislature, including the general
75 court, or a popularly elected local government body, or a member or employee thereof; (b) a
76 federal, state or local judiciary, or a member or employee thereof, or a grand or petit jury; (c) a
77 federal, state or local regulatory, administrative or public agency or authority or instrumentality
78 thereof; (d) a federal, state or local law enforcement agency, prosecutorial office or police or
79 peace officer; or (e) a division, board, bureau, office, committee or commission of any of the
80 public bodies described in clauses (a) to (d), inclusive.

81 “Public institutional review board,” a board established pursuant to subsection (a) of
82 section 7 that has a minimum of [5 members] who meet regularly to review research applying the
83 standards of 45 CFR Part 46 or 21 CFR Parts 50 and 56, as may be amended from time to time.

84 “Retaliatory action,” the unlawful discharge, suspension, demotion, harassment, denial of
85 promotion, layoff or other adverse action taken against an employee affecting the terms and
86 conditions of employment.

87 “Somatic cell,” a nongamete cell obtained from a living or deceased human being.

88 “Somatic cell nuclear transfer,” the technique in which the nucleus of an oocyte is
89 replaced with the nucleus of a somatic cell.

90 “Umbilical cord cells,” cells derived from an umbilical cord.

91 “Uterine-like environment,” a replicate of the uterus used for the purpose of sustaining an
92 embryo through birth and creating a human being.

93 “Uterus,” a uterus or fallopian tube.

94 “Valuable consideration,” any consideration beyond reimbursement for reasonable costs
95 incurred in connection with the donation, removal, processing, disposal, preservation, quality
96 control, storage, transplantation or implantation of gametes, embryonic or cadaveric tissue.

97
98 Section 4. [*Research and Clinical Applications Involving the Derivation and Use of*
99 *Human Embryonic Stem Cells*].

100 (a) Research and clinical applications involving the derivation and use of human
101 embryonic stem cells, including somatic cell nuclear transfer, human adult stem cells from any
102 source, umbilical cord cells, parthenotes and placental cells shall be permitted.

103 (b) Research involving the derivation of human embryonic stem cells through the use of
104 human genetic material, including somatic cell nuclear transfer, parthenogenesis and other
105 asexual means as permitted by subsection (a) shall only be conducted upon the written approval
106 of a duly authorized [institutional review board]. The written approval of the [institutional review
107 board] shall include a detailed description of the research, experimentation or study to be
108 conducted and a detailed description of the research or a copy of the protocol, all of which shall
109 be maintained as a permanent record by the [board] or by the hospital or institution for which the
110 [board] acts.

111
112 Section 5. [*Disposition of Any Pre-Implantation Embryos or Gametes Remaining After In*
113 *Vitro Fertilization Therapy*].

114 (a) A physician or other health care provider who provides a patient with in vitro
115 fertilization therapy shall provide the patient with timely, relevant and appropriate information
116 sufficient to allow that patient to make an informed and voluntary choice regarding the
117 disposition of any pre-implantation embryos or gametes remaining following treatment. The

118 physician shall present the patient with the options of storing, donating to another person,
119 donating for research purposes or otherwise disposing of or destroying any unused pre-
120 implantation embryos, as appropriate. The [department] shall prescribe and provide for use by
121 physicians and other health care providers who treat patients for infertility through in vitro or any
122 other process where an egg is extracted from a woman the following [2 documents], in multiple
123 languages as determined by the [department]:

124 (I) an informational pamphlet, describing the procedure by which an egg is
125 extracted from the patient, including all short and long-term potential health impacts of the
126 procedure on the patient, any drugs or devices to be used, including whether they have received
127 approval from the United States Food and Drug Administration, the risks involved, any
128 discomfort and side effects that may be experienced, any alternatives which the patient may have
129 and their attendant risks and benefits, medical treatment available to the patient should
130 complications arise, and that the particular treatment may involve currently unforeseeable risks
131 to the patient, embryo or fetus. A physician or other health care provider treating a woman with a
132 procedure by which an egg is intended to be extracted shall provide the patient with this
133 pamphlet or a legible copy thereof, and provide any other treatment information which may be
134 specific to the patient's treatment; and

135 (II) an informed consent form, stating that the patient has been given and has
136 reviewed and understands the informational pamphlet, has consulted with her physician or health
137 care provider concerning the general procedures and her specific medical situation, and
138 understanding the procedure, process and risks, consents to proceed with the procedure or
139 process. The informed consent form shall also contain a "Notes" section, to be completed by the
140 physician or health care provider. This notes section shall contain any medical information,
141 alternative procedures, medicines, devices, considerations or risks relevant to the specific
142 patient's informed consent to proceed and shall be completed by the physician or health care
143 provider in each case. A physician or other health care provider treating a woman by a procedure
144 by which an egg is intended to be extracted shall provide the patient with this form or a legible
145 copy thereof, and shall keep a signed copy of this document in the patient's medical file.

146 (b) No physician or other health care provider shall provide this treatment before
147 providing the patient with both the informational pamphlet and the informed consent form and
148 without receiving, in return, a complete and fully executed informed consent form from the
149 patient. A physician or other health care provider shall seek such informed consent only under
150 circumstances that provide the prospective patient reasonable opportunity to consider whether or
151 not to receive such treatment and that minimize the possibility of coercion or undue influence.
152 The information that is given to the patient shall be in language understandable to the patient.

153
154 Section 6. [*Public Bank for Collecting and Storing Umbilical Cord Blood and Placental*
155 *Tissue Donated by Maternity Patients at Participating Hospitals.*]

156 (a) The [department], in partnership with the [state university medical school], shall,
157 subject to appropriation, establish and maintain a public bank for the purpose of collecting and
158 storing umbilical cord blood and placental tissue donated by maternity patients at participating
159 hospitals. The bank shall make the umbilical cord blood and placental tissue available for
160 research in accordance with section 4.

161 (b) Notwithstanding any general or special law to the contrary, all licensed hospitals
162 shall inform pregnant patients under their care, not later than [30 days from the commencement
163 of their third trimester of pregnancy], of the opportunity to donate blood and tissue extracted
164 from the umbilical cord and placenta following delivery of a newborn child to a publicly
165 accessible certified umbilical cord blood and placental tissue bank. Donations to research
166 pursuant to this Act shall be made at no expense to the donor. Nothing in this section shall

167 prohibit a maternity patient from donating or storing blood extracted from the umbilical cord or
168 placenta of the patient's newborn child to a private umbilical cord blood and placental tissue
169 bank.

170 (c) Institutions conducting research pursuant to this Act may reach agreement with the
171 public umbilical cord blood and placental tissue bank to acquire donated umbilical cord blood or
172 placental tissue for the purpose of conducting research. This agreement shall provide for the
173 payment of the estimated expenses of the collection and storage of the donated umbilical cord
174 blood and placental tissue, as well as any reasonable administrative fees established by the public
175 umbilical cord blood and placental tissue bank.

176 (d) Nothing in this section shall obligate a hospital to collect umbilical cord blood or
177 placental tissue if, in the professional judgment of a physician licensed to practice medicine in all
178 its branches or of a nurse, the collection would threaten the health of the mother or child.

179 (e) Nothing in this section shall impose a requirement upon an employee, physician,
180 nurse, or other medical staff to the extent that blood transfer conflicts with sincerely-held
181 religious practices or beliefs.

182 (f) The [department] shall establish a program to educate maternity patients with regard
183 to the subject of cord blood banking. This program shall provide such patients with sufficient
184 information to make an informed decision on whether or not to participate in a private or public
185 umbilical cord blood banking program. This program shall include, but not be limited to, an
186 explanation of the difference between public and private umbilical cord blood banking, the
187 medical process involved in umbilical cord blood banking, the current and potential future
188 medical uses of stored umbilical cord blood, the benefits and risks involved in banking umbilical
189 cord blood, and the availability and cost of public or private umbilical cord blood banks.

190

191 Section 7. *[Public Institutional Review Board.]*

192 (a) The [state university medical school] shall establish and maintain, subject to
193 appropriation, a [public institutional review board]. The [public institutional review board] shall
194 be available on an ongoing basis to an institution having not more than [50 full-time employees]
195 for review of that institution's experimentation, study and procedures for the purposes of
196 conducting research pursuant to this Act.

197 (b) An institution may access the services of the [public institutional review board] only
198 through a written instrument of contract. The contract shall include the payment to the [public
199 institutional review board] of a reasonable fee, calculated pursuant to a methodology approved
200 by the [state university medical school] to account for the costs of operating and maintaining the
201 [public institutional review board], and the relevant portion of those costs attributable to the
202 particular institution receiving the benefit.

203

204 Section 8. *[Creation or Use of Pre-Implantation Embryos in Relation to Human
205 Embryonic Stem Cell Research to the Extent that Such Research Conflicts with the Religious
206 Practices or Beliefs of The Employee.]*

207 (a) No employee shall be required to conduct scientific research, experimentation or
208 study that involves the creation or use of pre-implantation embryos in relation to human
209 embryonic stem cell research to the extent that such research conflicts with the sincerely-held
210 religious practices or beliefs of the employee.

211 (b) An institution conducting research pursuant to this Act, or an institution or person
212 with whom an institution conducting research pursuant to this Act has a contractual relationship,
213 shall not take any retaliatory action against its employee because the employee:

214 (I) discloses or threatens to disclose to a manager or a public body an activity,
215 policy or practice of the institution conducting research pursuant to this Act, or of another

216 institution conducting such research with whom the employee's institution has a contractual
217 relationship, that the employee reasonably believes is in violation of this Act; or

218 (II) objects to, or refuses to participate in, any activity, policy or practice that the
219 employee reasonably believes is in violation of this Act.

220 (c) The protection against retaliatory action shall not apply to the public disclosure of
221 confidential or proprietary information, trade secrets or other confidential materials unless such
222 confidential disclosure is made by the employee directly to and exclusively with the [office of
223 the attorney general] or the [department]. The [department] shall not publicly disclose any such
224 confidential information but shall submit the information to the [attorney general] forthwith.

225 (d) Any employee aggrieved by a violation of this section may, within [2 years], file a
226 complaint with the [attorney general], who may bring an action in the name of the [state] against
227 the institution alleged to have violated this section. Within [90 days] of receiving a complaint,
228 the [attorney general] shall notify the complainant in writing as to whether he intends to bring an
229 action in the name of the [state]. If the [attorney general] declines to bring an action based on the
230 complaint filed, the aggrieved employee may, within [1 year], institute a civil action in the
231 [superior court]. A party to that action may claim a jury trial. All remedies available in common
232 law tort actions shall be available to prevailing plaintiffs. These remedies are in addition to any
233 legal or equitable relief provided in this Act. The court may:

234 (I) issue temporary restraining orders or preliminary or permanent injunctions to
235 restrain continued violation of this section;

236 (II) reinstate the employee to the same position held before the retaliatory action,
237 or to an equivalent position;

238 (III) reinstate full fringe benefits and seniority rights to the employee;

239 (IV) compensate the employee for [3 times the lost wages, benefits and other
240 remuneration, and interest thereon]; and

241 (V) order payment by the institution of reasonable costs, and attorneys' fees.

242 (e) In any action brought by an employee under subsection (d), if the court finds the
243 action was without basis in law or in fact, the court may award reasonable attorneys' fees and
244 court costs to the institution.

245 (f) An employee shall not be assessed attorneys' fees under subsection (e) if the
246 employee moves to dismiss the action against the institution or files for a dismissal, within a
247 reasonable time after determining that the institution would not be found liable for damages.

248 (g) Nothing in this section shall diminish the rights, privileges or remedies of any
249 employee under any other federal or state law or regulation, or under any collective bargaining
250 agreement or employment contract, but the institution of a private action in accordance with
251 subsection (d) shall be deemed a waiver by the plaintiff of the rights and remedies available to
252 him, for the actions of the institution, under any other contract, collective bargaining agreement,
253 state law, rule or regulation or under the common law.

254 (h) An institution shall publicly display notices reasonably designed to inform its
255 employees of their protection and obligations under this section, and use other appropriate means
256 to keep its employees so informed. Each notice posted pursuant to this subsection shall include
257 the name of the person who has been designated by the institution to receive written notification
258 of a suspected violation of this Act.

259

260 Section 9. [*Human Reproductive Cloning.*]

261 (a) Human reproductive cloning is hereby prohibited. No person shall knowingly attempt,
262 engage in, or assist in human reproductive cloning. No person shall knowingly purchase, sell,
263 transfer or otherwise obtain human embryonic, gametic or cadaveric tissue for the purpose of
264 human reproductive cloning.

265 (b) No person shall knowingly create an embryo by the method of fertilization with the
266 sole intent of donating the embryo for research. Nothing in this section shall prohibit the creation
267 of a pre-implantation embryo by somatic cell nuclear transfer, parthenogenesis or other asexual
268 means for research purposes.

269 (c) No person shall knowingly and for valuable consideration purchase, sell, transfer or
270 otherwise obtain human embryos, gametes or cadaveric tissue for research purposes. Nothing in
271 this section shall prohibit a person from banking or donating their gametes for personal future
272 use, or from donating their gametes to another person or from donating their gametes for
273 research. Nothing in this Act shall prohibit or regulate the use of in vitro fertilization for
274 reproductive purposes.

275 (d) A person who is found to have knowingly violated subsection (a) shall be punished by
276 imprisonment in a jail or house of correction for [not less than 5 years nor more than 10 years or
277 by imprisonment in the state prison for not more than 10 years or by a fine of not more than
278 \$1,000,000]. In addition to such penalty, and at the discretion of the court, a person who is
279 found to have knowingly violated this section and derives a personal financial profit from such
280 violation may be ordered to [pay all or part of any such profits to the state as damages].

281 (e) A person who is found to have knowingly violated subsection (b) or subsection (c)
282 shall be punished by imprisonment in a jail or house of correction for [not less than 1 year nor
283 more than 2 years or by imprisonment in the state prison for not more than 5 years or by a fine of
284 not more than \$100,000].

285
286 Section 10. [*Biomedical Research Advisory Council.*]

287 (a) There shall be a [biomedical research advisory council]. The [council] shall consist of
288 [15 members], [1 of whom shall be the secretary of health and human services, or his designee; 1
289 of whom shall be the commissioner of public health, or his designee; 1 of whom shall be a
290 scientist designated by the dean of the state university medical school, who shall have experience
291 in biomedical research in the field of cell differentiation, nuclear programming, tissue formation
292 and regeneration, stem cell biology, developmental biology, regenerative medicine or a related
293 field; 1 of whom shall be a physician licensed to practice in this state who shall be appointed by
294 the governor; 1 of whom shall be designated by the dean of the state university medical school
295 who shall have experience in medical ethics; 4 persons to be appointed by the president of the
296 senate, 1 of whom shall be a scientist with experience in biomedical research in the field of cell
297 differentiation, nuclear programming, tissue formation and regeneration, stem cell biology,
298 developmental biology, regenerative medicine or a related field; 1 of whom shall be a physician
299 licensed to practice in the commonwealth; 1 of whom shall have experience in medical ethics;
300 and 1 of whom shall be a member of the state Bar with a background in legal issues related to
301 biotechnology, stem cell research, in vitro fertilization or health law; 1 person to be appointed by
302 the minority leader of the senate who shall be a member of the public; 4 persons to be appointed
303 by the speaker of the house, 1 of whom shall be a scientist with experience in biomedical
304 research in the field of cell differentiation, nuclear programming, tissue formation and
305 regeneration, stem cell biology, developmental biology, regenerative medicine or a related field;
306 1 of whom shall be a member of the state Bar and have a background in legal issues related to
307 biotechnology, stem cell research, in vitro fertilization or health law; 1 of whom shall be a
308 representative of the {Biotechnology Center of Excellence Corporation}, and 1 of whom shall be
309 a person with a background in economic development; 1 person to be appointed by the minority
310 leader of the house who shall be a member of the public]. In making appointments pursuant to
311 this Act the appointing authorities shall give due consideration to the ethnic and racial
312 composition of the [council].

313 (b) The [council] shall make recommendations to the [general court] and the [governor]
314 regarding proposed changes to this Act, or any other state law, or any regulations promulgated
315 pursuant thereto, necessary to promote biotechnology in this state.

316 (c) The [council] shall investigate the implementation of this Act and the conduct of
317 research, including but not limited to, issues relative to the age, race, ethnicity and insurance
318 status of the donor. The investigation shall also include an analysis of ways to encourage
319 disproportionately impacted populations' participation in, and benefit from, research conducted
320 pursuant to this Act. Nothing in this section shall authorize the [council] to obtain individually
321 identifiable patient or donor study participant information.

322 (d) The [council] shall submit an annual report of its findings, conclusions, proposals and
323 recommendations as provided in subsections (b) and (c) not later than [December 31]. The report
324 shall also include an update on the current state of pre-implantation embryo research relating to
325 human embryonic stem cell research in this state. The report shall be submitted to the [governor,
326 the president of the senate, the speaker of the house, the house and senate chairs of the joint
327 committee on economic development and emerging technologies, the clerk of the senate and the
328 clerk of the house].

329 (e) The [council] shall meet periodically, but not less than [twice each year]. All
330 meetings shall be public.

331 (f) The [council] shall keep a public record of all meetings, votes and other business.

332 (g) Members of the [council] shall be appointed for terms of [3 years] or until a successor
333 is appointed. Members shall be eligible to be reappointed and shall serve without compensation.
334 A chairman of the council shall be elected annually from the membership. The [department]
335 shall provide administrative support to the [council] as requested.

336 (h) In the event of a vacancy on the [council], the original appointing authority shall,
337 within [60 days of the occurrence of a vacancy], appoint a new member consistent with
338 subsection (a) to fulfill the remainder of the unexpired term.

339

340 Section 11. *[Regulations.]*

341 (a) The [department] shall enforce this Act and may adopt regulations, in a manner
342 consistent with this Act, and with the advice of the [biomedical research advisory council],
343 relating to the administration and enforcement of this Act; but the [department] shall not propose
344 or implement any regulation or rule which would have the purpose or effect of inhibiting,
345 delaying or otherwise obstructing research or clinical applications proposed or undertaken
346 pursuant to subsection (a) or (b) of section 4. The regulations shall be consistent with the
347 findings and declarations of the [legislature] as stated in section 2.

348 (b) Before the adoption, amendment or repeal of any regulation pursuant to this Act, the
349 [department] shall hold a public hearing in accordance with this [insert citation].
350 Notwithstanding [insert citation], at least [90 days] before a public hearing the [department]
351 shall:

352 (I) publish notice of its proposed action in at least [1 major newspaper] in the
353 following metropolitan areas [insert areas], in at least [1 biotechnology newspaper or trade
354 journal], in at least [1 medical journal published in the state], and in such additional newspapers
355 or trade, industry, or professional publications as the [department] may select;

356 (II) notify any institution holding a certificate of registration issued pursuant to
357 this Act;

358 (III) notify any person, institution or group which has filed a written request
359 pursuant to this section for notice of any regulatory proceeding; such a request shall be renewed
360 at least [annually], and delivering or mailing a copy of the notice to the last known address of

361 the person, institution or group required to be notified shall constitute sufficient notice under this
362 section;

363 (IV) file a copy of the notice with the [joint committee on economic development
364 and emerging technologies] and the [joint committee on state administration and regulatory
365 oversight]; and

366 (V) file a copy of the notice with the [state secretary]. The notice required by this
367 section shall refer to the statutory authority pursuant to which the regulatory action is predicated;
368 and shall specify the date, time and place of the public hearing, the manner in which data, views
369 or arguments may be submitted to the agency by any interested person, institution, or group, and
370 the express terms or the substance of the proposed regulations.

371 (c) No regulation promulgated by the [department] pursuant to this Act shall be exempt
372 from the hearing requirement or be considered an emergency regulation pursuant to [insert
373 citation].

374 (d) The [joint committee on state administration and regulatory oversight of the general
375 court], in this subsection called the [committee], shall have authority to review regulations
376 proposed or adopted pursuant to this Act. The [committee] shall consult with the [joint
377 committee on economic development and emerging technologies] in performing this review. The
378 [committee] may hold public hearings concerning a proposed or existing regulation and may
379 submit to the [department] comments concerning the merit and appropriateness of the regulations
380 to be promulgated and an opinion whether the regulations are authorized by, and consistent with,
381 this Act. The [department] shall respond in writing within [10 days] to the [committee's] written
382 questions relevant to the [committee's] review of a proposed or existing regulation. The
383 [department] shall provide to the [committee], without charge, copies of all public records in the
384 agency's custody relating to the regulation or action in question within [10 days] of a request by
385 the [committee]. The [committee] may issue a report with proposed changes to a proposed or
386 existing regulation and shall transmit this report to the [department]. If the [department] does not
387 adopt the proposed changes contained in the [committee's] report, the [department] shall notify
388 the [committee] in writing of the reasons why it did not adopt the changes either at the time it
389 adopts a proposed regulation or within [21 days] of receiving the [committee's] report on an
390 existing regulation.

391 (e) The [superior court department of the trial court] shall have jurisdiction to consider
392 any claim challenging the validity of a regulation issued pursuant to this section. Any institution
393 holding a certificate of registration to conduct research pursuant to this Act, and aggrieved by a
394 regulation promulgated by the [department], may bring a civil action presenting its claim. In any
395 such civil action, in determining whether a preliminary injunction shall issue, the [court] shall
396 consider any regulation that would have the effect of prohibiting or discontinuing research
397 authorized pursuant to this Act to be an irreparable injury to the institution bringing the claim.

398 (f) The [department] shall issue a certificate of registration authorizing an institution to
399 conduct human embryonic stem cell research within [30 days] after submission of an application
400 from the applicant institution, if the institution:

401 (I) pays a fee of not more than [\$200] to the [department]; and

402 (II) provides documentation to the [department] demonstrating that the institution
403 has an [institutional review board] or provides a copy of a contract between the institution and
404 either a private or public institutional review board which shall review the institution's
405 experimentation, study and procedures involving human embryonic stem cell research. Any
406 institution which submits an application and meets the requirements for a certificate of
407 registration pursuant to this section shall not have the certificate of registration unreasonably
408 withheld. A certificate may be withheld if the [department] determines that the applicant
409 institution has violated subsection (m).

410 (g) No research authorized pursuant to subsection (b) of section 4 shall be conducted at
411 any institution that does not have a valid certificate of registration issued pursuant to this section.

412 (h) All certificates of registration issued in accordance with this section shall be valid for
413 a term of [3 years] from the date of issuance. The [department] shall notify all holders of
414 certificates of registration under this section at least [60 days] before the expiration of the
415 certificate of registration. If an institution that is issued a certificate of registration under this Act
416 makes timely and sufficient application for a renewal, its certificate of registration shall not
417 expire until its application has been finally determined by the [department]. Before the
418 assessment of a civil administrative penalty pursuant to this section, the [department] shall notify
419 the holder of the certificate of registration that it has [90 days] after the date of expiration within
420 which to submit an application for renewal during which time the [department] shall waive any
421 applicable penalties pursuant to this subsection.

422 (i) An institution holding a certificate of registration shall submit an annual report to the
423 [department] providing a summary of the research approved during each calendar year and a
424 statement representing that the research was reviewed in accordance with this Act, if applicable.

425 (j) The [department] shall certify its receipt of annual reports from institutions holding a
426 certificate of registration.

427 (k) The [department] shall keep an official record of the names of all institutions holding
428 a certificate of registration and of all money received and disbursed by it. A duplicate of this
429 record shall be open for public inspection in the [office of the state secretary].

430 (l) The [department] shall keep an official record of anyone convicted of violating
431 subsection (a), (b) or (c) of section 9. The [department] shall annually send notice of the names
432 of those violators to all institutions issued a certificate of registration. No such institution shall
433 knowingly employ a person whom the department has identified as having been convicted of a
434 violation of said subsection (a), (b) or (c) of said section 9.

435 (m) The [department] shall revoke any certificate of registration, shall not renew such
436 certificate and shall deny any future application for a certificate of registration for any institution
437 that knowingly and willfully permits or assists a violation of subsection (a) of section 9, whether
438 or not the violation is committed by an employee of that institution.

439 (n) (1) The [department] may discipline an institution conducting research pursuant to
440 this Act if it is determined, after an opportunity for an adjudicatory proceeding conducted
441 pursuant to [insert citation], that the institution has:

- 442 (I) violated subsection (b) of section 4;
443 (II) violated section 5;
444 (III) knowingly and willfully permitted or assisted a violation of
445 subsection (b) or (c) of section 9;
446 (IV) knowingly violated subsection (f) of this section, if applicable;
447 (V) failed to submit an annual report to the [department] pursuant to
448 subsection (i);
449 (VI) employed a person identified in the annual notice by the
450 [department] pursuant to subsection (l); or
451 (VII) knowingly implemented a decision by an [institutional review
452 board] to authorize research prohibited by this Act.

453 (2) The [department] may, after an opportunity for an adjudicatory proceeding
454 conducted pursuant to [insert citation], upon determination that an institution conducting
455 research pursuant to this Act has violated this subsection undertake the following actions:

456 (I) for violating (n)(1)(III) of this subsection -- revoke or refuse to renew
457 such certificate of registration or assess upon the holder a civil administrative penalty not to

458 exceed [\$250,000] and may require the holder to submit to additional oversight as a condition or
459 retention, or future consideration of reinstatement of the certificate of registration;

460 (II) for violating clause (n)(1),(I), (II), (IV),(VI) or (VII)), assess upon the
461 holder a civil administrative penalty not to exceed [\$100,000]; or

462 (III) for a first violation of (n)(I)(V)(1) censure a holder; and for each
463 subsequent violation of (n)(I)(V), suspend such certificate of registration until compliance with
464 subsection (I), and impose a civil administrative penalty, as determined by the [department] not
465 to exceed [\$1,000].

466 (3) An institution sanctioned under this subsection may be subject to such other
467 sanctions or punishment as may be provided by law. The [department] shall promulgate such
468 rules and regulations not inconsistent with [insert citation] and this Act as necessary for the filing
469 of charges and the conduct of proceedings.

470
471 Section 12. [*Recommendations about Proposed Regulations to Administer and Enforce*
472 *this Act.*] Notwithstanding any general or special law to the contrary, the [biomedical research
473 advisory council] established under this Act may, from time to time, make recommendations to
474 the [commissioner of public health] about proposed regulations for the administration and
475 enforcement of this Act.

476
477 Section 13. [*Investigating the Feasibility of Permitting Certain Companies to Use an*
478 *Alternative Method to Get Approval to Conduct Embryonic Stem Cell Research.*] Notwithstanding any general or special law to the contrary, the [biomedical research advisory
479 council] established under this Act shall investigate the feasibility of permitting companies
480 whose stock is publicly traded to use an alternative method of approval in lieu of having to
481 acquire the approval of an [institutional review board] before conducting embryonic stem cell
482 research pursuant to this Act. The investigation shall include a recommendation as to whether the
483 approval of a duly appointed [bioethical advisory board] is a suitable alternative to the approval
484 of an [institutional review board]. The [council] shall complete its investigation, and submit its
485 recommendations, if any, to the [joint committee on economic development and emerging
486 technologies] not later than [insert date].

487
488
489 Section 14. [*Investigating the Appropriate and Suitable Manner for Disposing Pre-*
490 *Implantation Embryos Which Have Been Abandoned by the People who Contributed the Genetic*
491 *Material from Which the Embryos were Created.*] Notwithstanding any general or special law to
492 the contrary, the [biomedical research advisory council] established under this Act shall
493 investigate an appropriate and suitable manner of disposing pre-implantation embryos which
494 have been abandoned by the people who contributed the genetic material from which the
495 embryos were created. The investigation shall include an analysis of the feasibility of granting
496 the [commissioner of public health], upon a declaration by a court of competent jurisdiction that
497 the embryos have been abandoned, the authority to accept legal custody of the embryos and to
498 provide consent to their use for purposes of biomedical research or medical care or treatment.
499 The [council] shall complete its investigation, and submit its recommendations, if any, to the
500 [joint committee on economic development and emerging technologies] not later than [insert
501 date].

502
503 Section 15. [*Investigating the Optimum Method by Which a Public Placental and*
504 *Umbilical Cord Blood Bank Should be Established at the {State University Medical School} or*
505 *Other Appropriate Institution.*] Notwithstanding any general or special law to the contrary, the
506 [biomedical research advisory council] established under this Act shall investigate the optimum

507 method by which a public placental and umbilical cord blood bank should be established at the
508 [state university medical school] or other appropriate institution. The investigation shall include
509 an analysis of establishing a public umbilical cord blood bank for the purpose of collecting and
510 storing umbilical cord blood and placental tissue that is donated to research by maternity patients
511 and an analysis establishing a public umbilical cord blood bank for the collection and storage of
512 umbilical cord blood and cells and placental tissue and cells and making the same available to
513 the person depositing the blood or cells and their designees for individual medical research and
514 treatment. The investigation shall also include a recommendation on an appropriate fee structure
515 for participation in the public placental and umbilical cord blood bank. The [council] shall
516 analyze the need for eligibility requirements to ensure equal access to the bank for all citizens of
517 this state and the costs associated with the operation and maintenance of the public placental and
518 umbilical cord blood bank, including the need for, and appropriateness of, public funding.
519 Finally, the [council] shall make recommendations as to the need for regulations or protocols to
520 govern donations to the bank and the release and use of banked cells, tissue or blood. The
521 [council] shall report its findings, together with any proposed legislation, to the [house and
522 senate chairs of the joint committee on economic development and emerging technologies and to
523 the house and senate chairs of the joint committee on health care financing] not later than [insert
524 date].

525

526 Section 16. [*Appointment of Biomedical Research Advisory Council.*] Notwithstanding
527 any general or special law to the contrary, the members of the [biomedical research advisory
528 council] established under this Act shall be appointed not later than [insert date]. If, as of [insert
529 date], the [council] shall consist of fewer than [15 members], the [attorney general] shall appoint
530 such members, not later than [insert date] so that the [council] consists of [15 members].

531

532 Section 17. [*Investigating the Optimum Method by Which a Public Institutional Review*
533 *Board Should be Established at the {State University Medical School}*]. Notwithstanding any
534 general or special law to the contrary, the [biomedical research advisory council] established
535 under this Act shall investigate the optimum method by which a [public institutional review
536 board] should be established at the [state university medical school]. The [council] shall report
537 its findings, together with any proposed legislation, to the [house and senate chairs of the joint
538 committee on economic development and emerging technologies and to the house and senate
539 chairs of the joint committee on healthcare financing] not later than [insert date].

540

541 Section 18. [*Analyzing and Investigating the Feasibility of Establishing an Institute for*
542 *Regenerative Medicine at the {State University Medical School}*]. Notwithstanding any general
543 or special law to the contrary, the [president of the state university] or their designee, shall
544 appoint a [commission] to analyze and investigate the feasibility of establishing an [Institute for
545 Regenerative Medicine] at the [state university medical school]. The analysis and investigation
546 shall include the potential cost of establishing such an institute as well as the potential scientific,
547 economic and social benefits such an institute may have upon this state. The [commission] shall
548 submit a final report detailing its recommendations, if any, including any proposed legislation, to
549 the [house and senate chairs of the joint committee on economic development and emerging
550 technologies] and to the [house and senate chairs of the joint committee on healthcare financing]
551 not later than [insert date].

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553 Section 19. [*Date for Establishing the Public Institutional Review Board.*] The [public
554 institutional review board] to be established pursuant to this Act shall be established not later
555 than [120 days] after the effective date of this Act.

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Section 20. [*Deadline for Complying with this Act.*] Any institution which on the effective date of this Act is conducting human embryonic stem cell research in this state shall have [180 days from the effective date] to come into compliance with this Act.

Section 21. [*Severability.*] [Insert severability clause.]

Section 22. [*Repealer.*] [Insert repealer clause.]

Section 23. [*Effective Date.*] [Insert effective date.]